

# The U.S. Economic Outlook

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**FTA Revenue Estimation & Tax Research Conference**  
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# What Has Happened to the Recovery?

## The Bad News

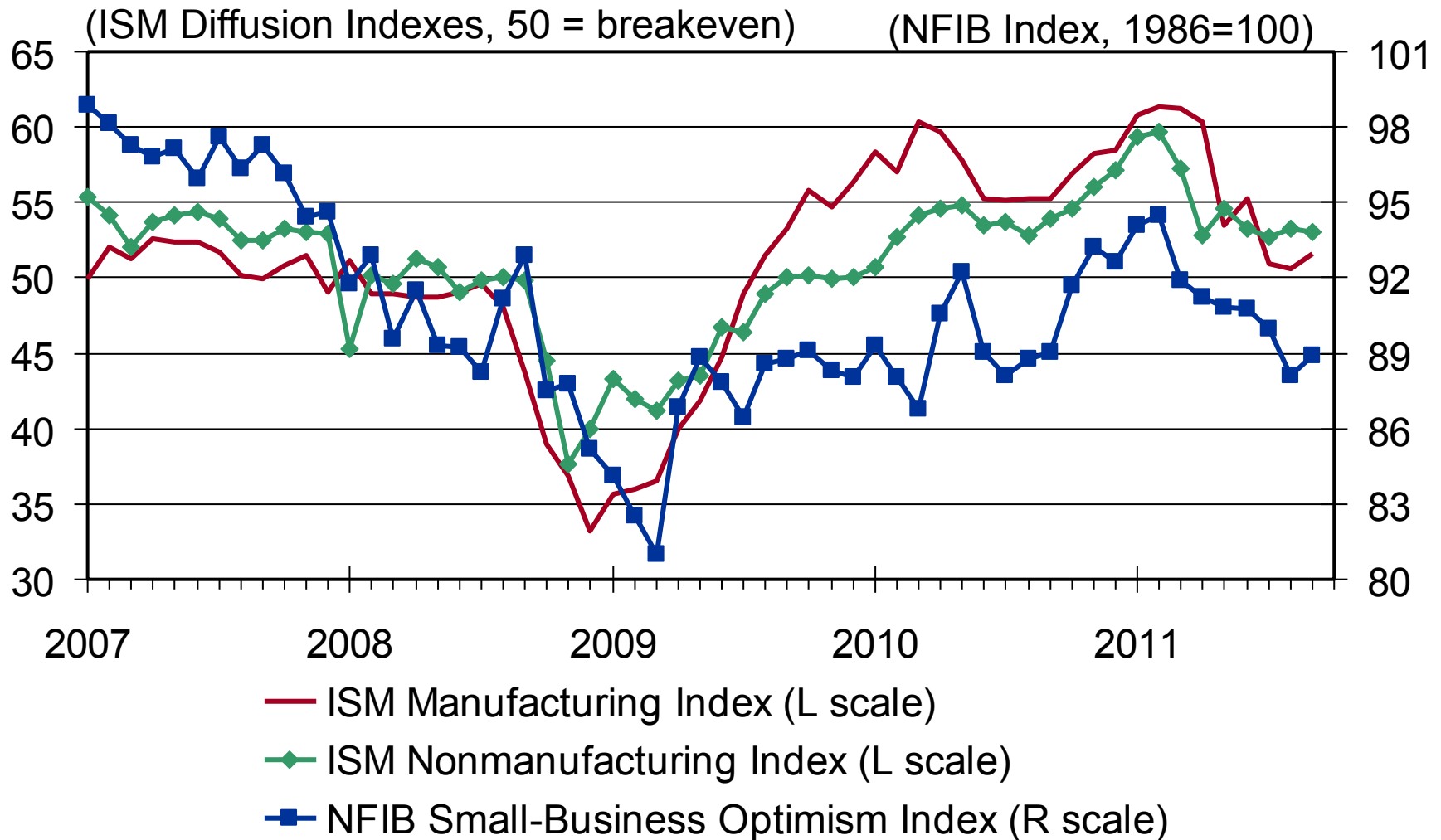
- Growth very weak; usual pattern after a severe financial crisis
- Commodity price surge and Japan disaster hit H1 growth
- Confidence in U.S. policy-making has hit new lows
- The debt-ceiling outcome offered neither short-term fiscal support nor long-term fiscal reforms; huge uncertainty remains
- Fed running out of options
- Global growth slowing; Eurozone recession likely
- Financial fall-out from Eurozone sovereign debt crisis could be severe if policy-makers cannot act more decisively

# What Has Happened to The Recovery?

## The Good News

- Leading indicators don't yet point to U.S. recession
- Stock market is down but financial stress indicators are nothing like 2008, or even 2007
- Japan shock effects receding, commodity price pressures easing
- The downside to battered sectors like housing is limited
- Pent-up demand is building
- Consumer sentiment is at recession levels, but spending hasn't followed sentiment down
- It would probably take more shocks to make a recession (rather than just weak growth) the most likely outcome

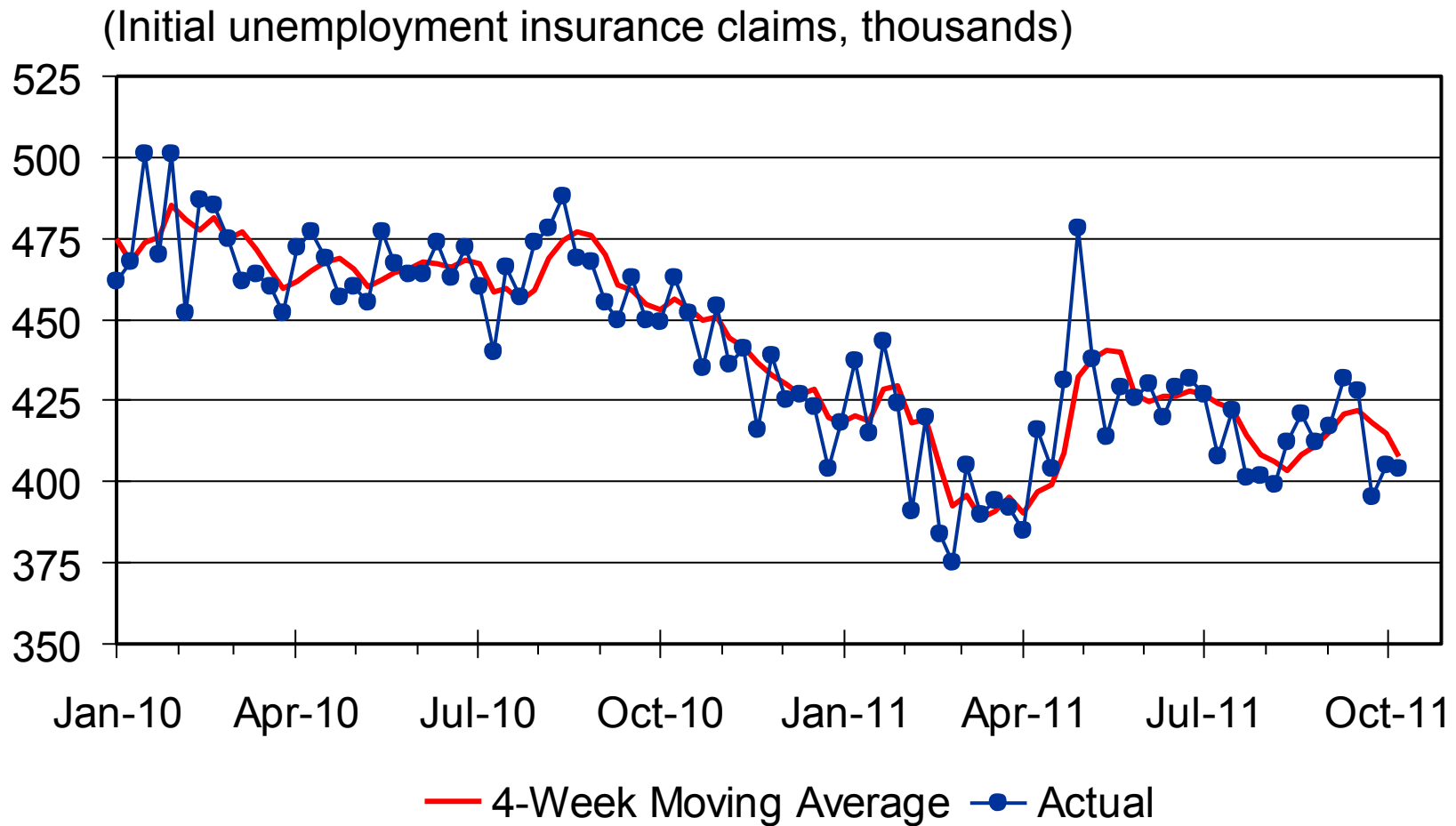
# Key Leading Indicators Have Slipped, but ISM Indexes Still Above Breakeven



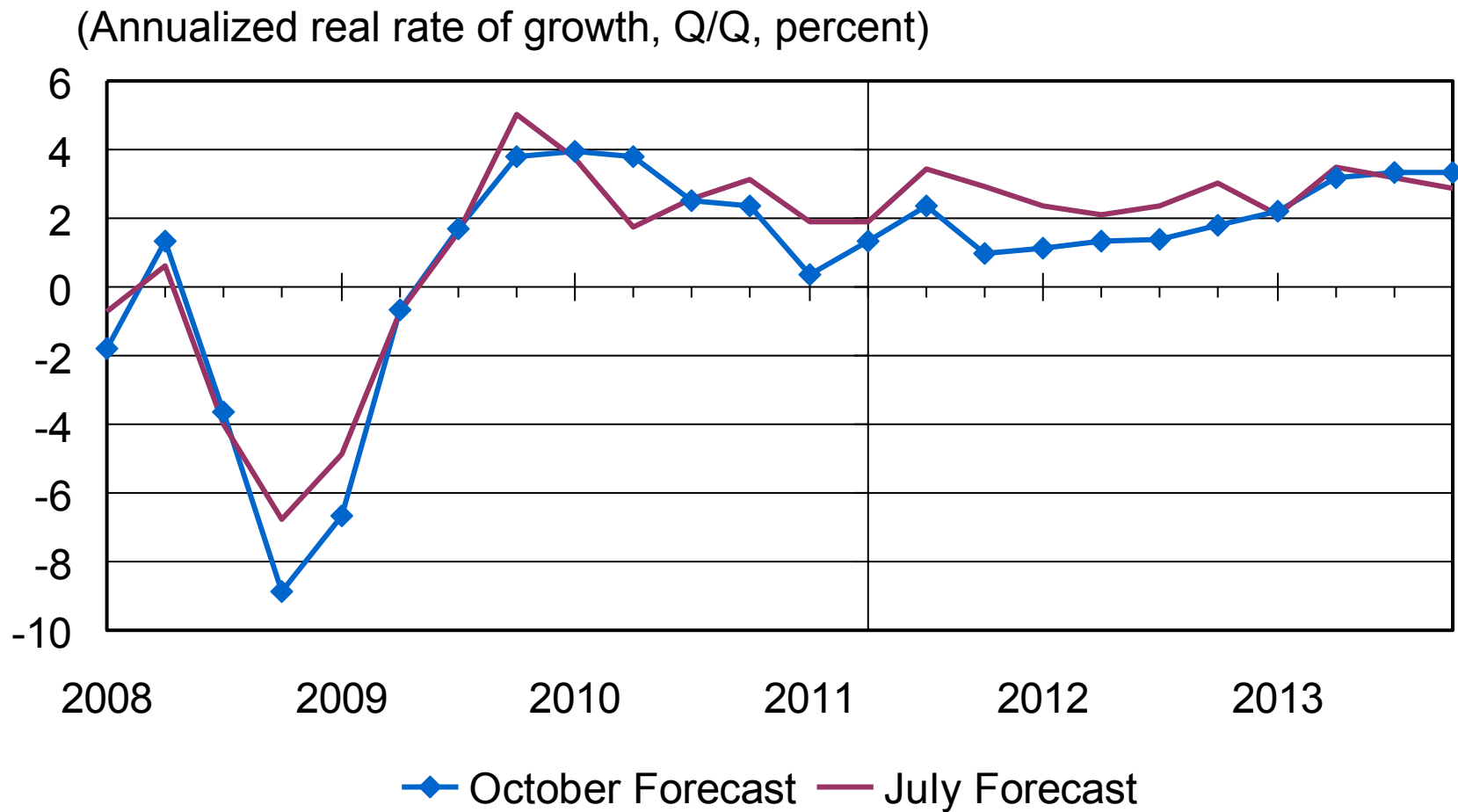
ISM = Institute for Supply Management; NFIB = National Federation of Independent Business



# No Surge in Initial Claims



# Deep Recession, Slow Recovery



# Summary Outlook Tables



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# U.S. Economic Growth by Sector

(Percent change unless otherwise noted)

	2010	2011	2012	2013
<b>Real GDP</b>	3.0	1.7	1.4	2.4
<b>Final Sales</b>	1.4	1.9	1.4	2.3
<b>Consumption</b>	2.0	2.1	1.9	1.8
<b>Light Vehicle Sales (Millions)</b>	11.6	12.5	13.2	14.7
<b>Residential Investment</b>	-4.3	-2.1	4.3	17.9
<b>Housing Starts (Millions)</b>	0.58	0.59	0.67	0.94
<b>Business Fixed Investment</b>	4.4	8.7	4.3	5.8
<b>Federal Government</b>	4.5	-1.9	-2.7	-3.6
<b>State and Local Government</b>	-1.8	-2.4	-2.7	-0.9
<b>Exports</b>	11.3	6.7	3.4	7.5
<b>Imports</b>	12.5	4.6	2.4	3.8



# Other Key Indicators

(Percent unless otherwise noted)

	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
<b>Industrial Production (% growth)</b>	5.3	3.6	1.6	3.2
<b>Employment (% growth)</b>	-0.7	0.9	0.6	1.3
<b>Unemployment Rate</b>	9.6	9.1	9.3	9.1
<b>CPI Inflation</b>	1.6	3.0	1.3	1.9
<b>Oil Prices (WTI, \$/bbl)</b>	79	91	89	98
<b>Core PCE Price Inflation</b>	1.4	1.5	1.4	1.6
<b>Federal Funds Rate</b>	0.18	0.11	0.10	0.11
<b>10-year Government Bond Yield</b>	3.21	2.76	2.32	2.84
<b>Dollar (Major Currencies, 2005=1)</b>	0.90	0.85	0.88	0.86

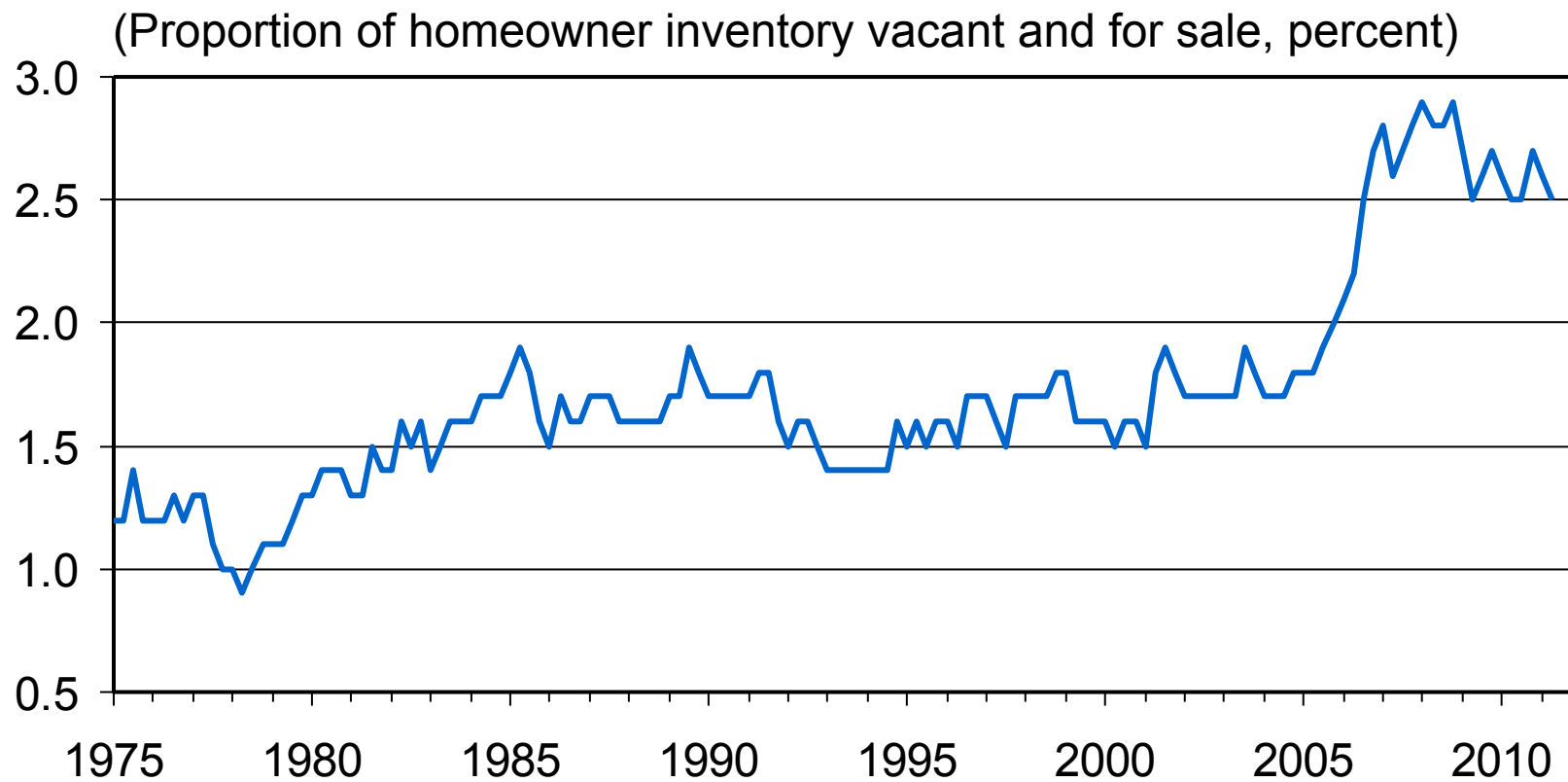
# The Housing Cycle: Still At The Bottom



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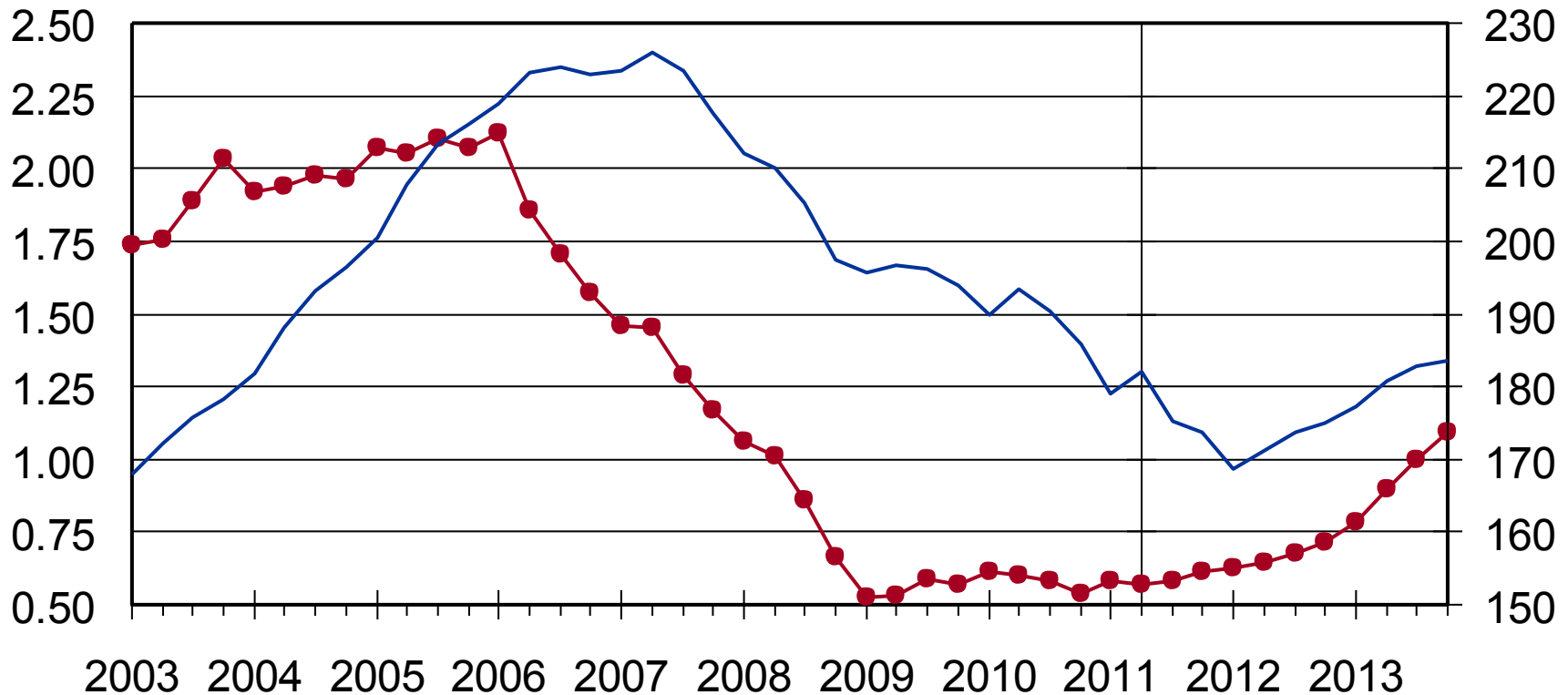
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# The Homeowner Vacancy Rate Is Little Changed



Source: Census Bureau

# A Prolonged Trough for Housing Starts: Prices Not At Bottom Yet



● Housing Starts (LS, millions of units)

— FHFA House Price Index (RS, purchase-only index, 1991Q1 = 100)

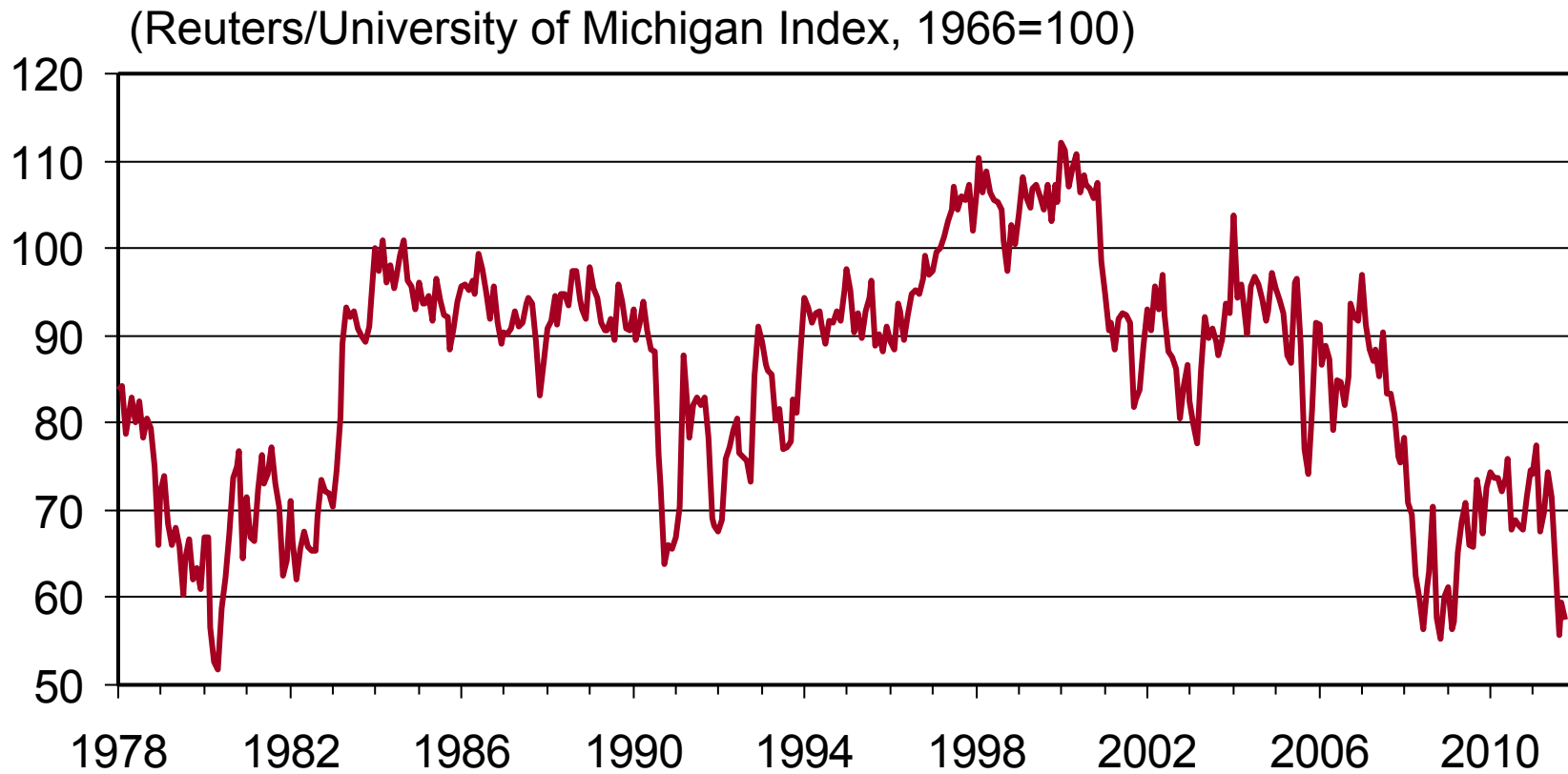
# The Consumer: Too Many Negatives



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# Consumer Sentiment Is In Recession Territory



# Consumer Finances: Too Many Negatives

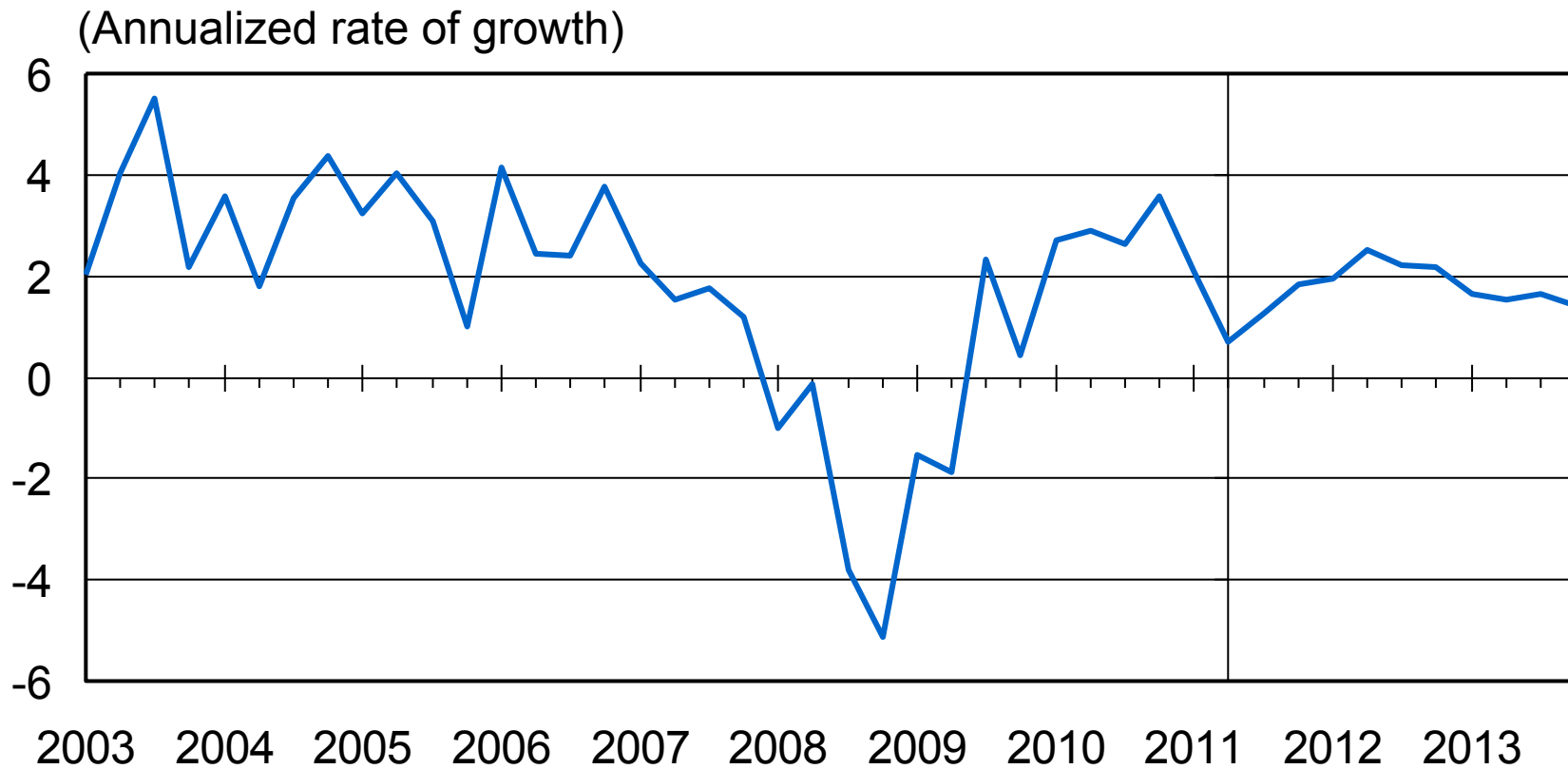
## Negative Forces

- High Unemployment
- Heavy Wealth Loss
- Tight Credit Conditions
- High Debt Burdens
- High Prices – esp. Gasoline, Food
- Future Tax Increases Likely

## Positive Forces

- Fiscal Stimulus (temporary)
- Pent-Up Demand
- Gasoline Prices Should Fall, Food Inflation Should Ease

# Consumer Spending Is Not A Strong Driver of Recovery, But It's Doing Better Than Sentiment





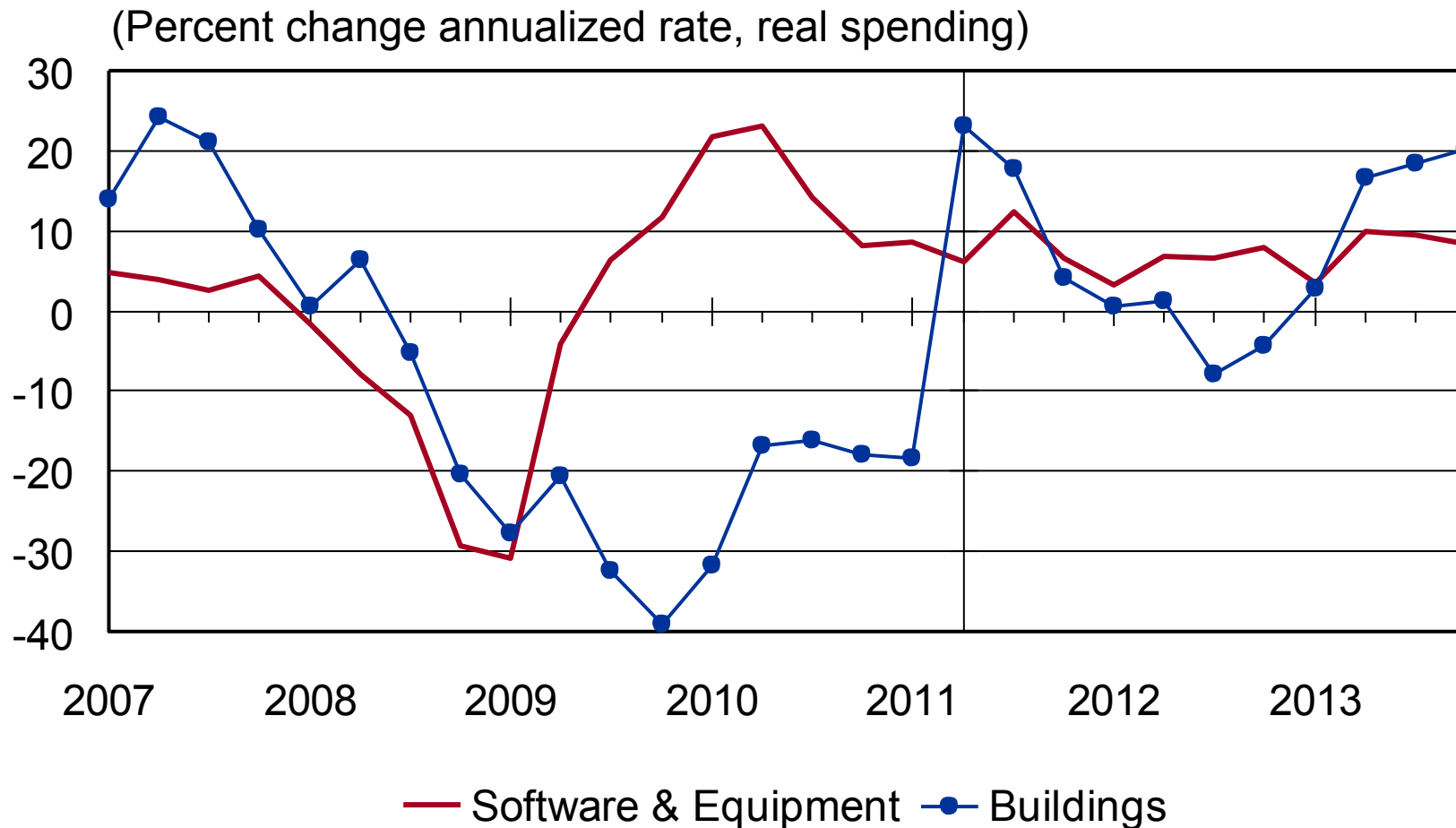
# Business Investment: Are Structures Joining The Recovery?



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# Business Capital Spending Cycle: Construction Dawn Premature?



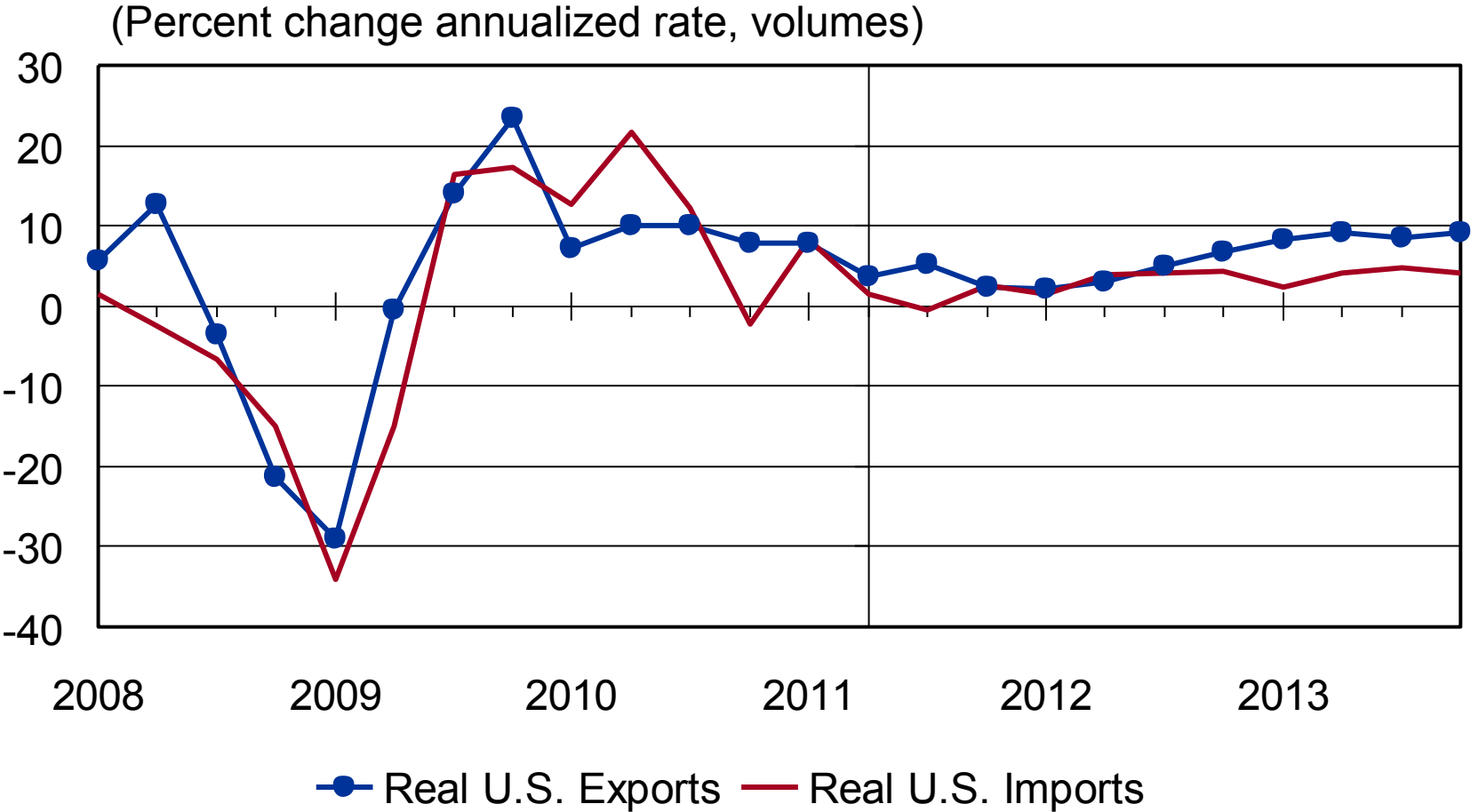
**Foreign Trade:  
Still A Plus For Growth,  
Though Export Prospects Have Dimmed**



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# Exports Expected to Outpace Imports



# Fiscal Policy

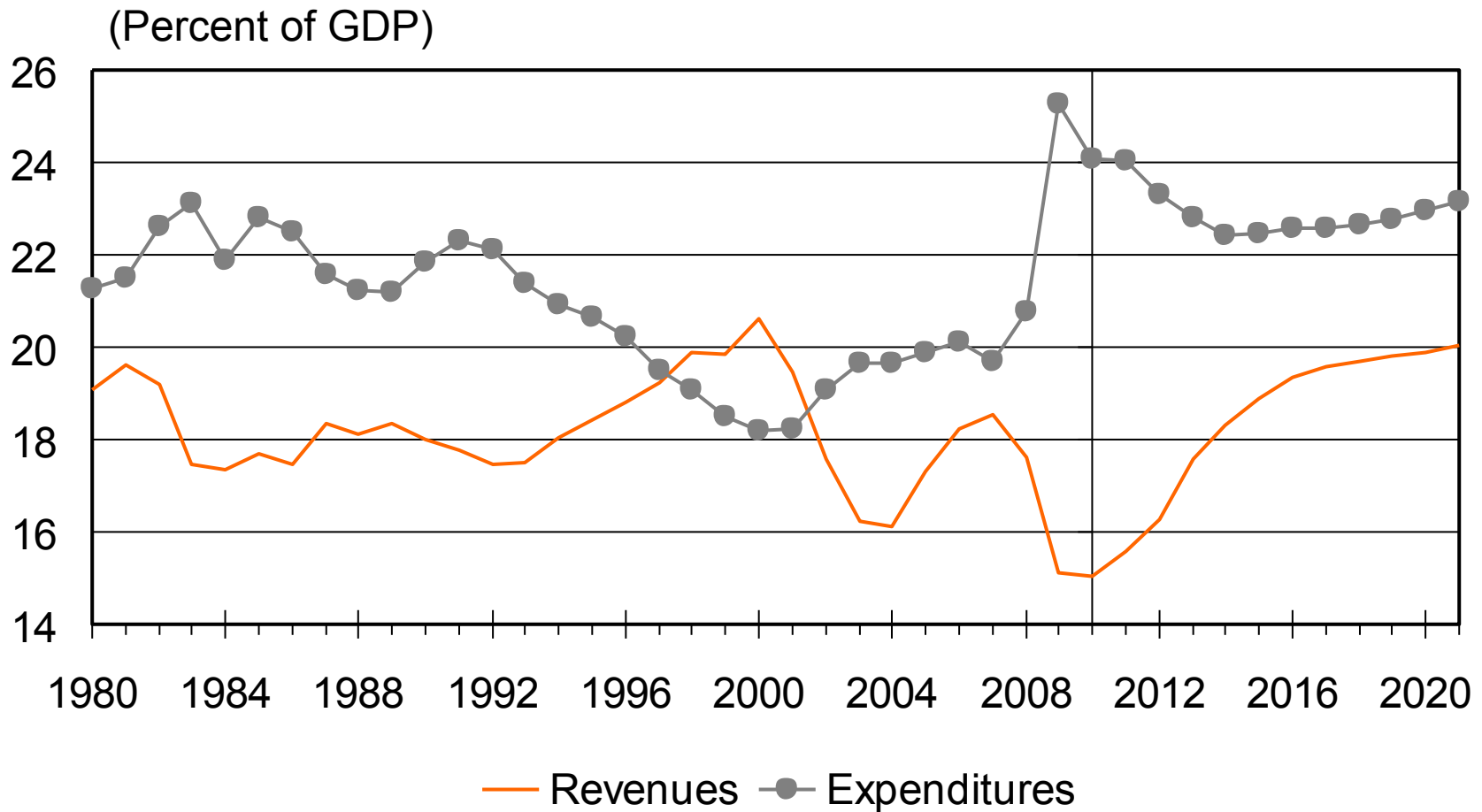


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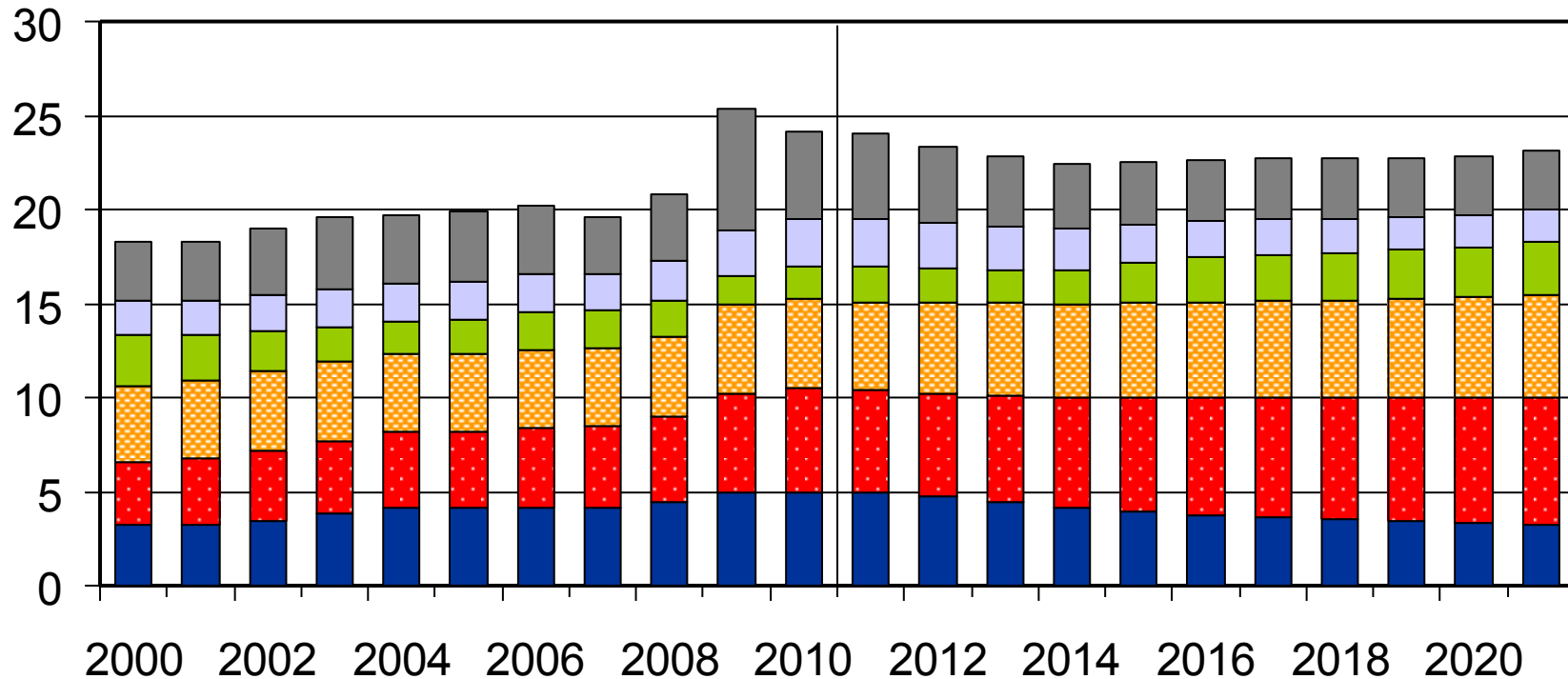
# Our Fiscal Policy Assumptions

- Discretionary spending caps implemented, as agreed under debt-ceiling deal
- Supercommittee fails...
- ...but sequester is replaced by entitlement savings and tax increases to be determined after the 2012 elections
- 2% payroll tax cut and emergency UI benefits extended into 2012, and later phased out, not suddenly removed
- But nothing on top of that from the President's jobs plan
- These assumptions stabilize (but do not cut) the debt-to-GDP ratio

# The Federal Budget Gap: We Expect Action On Both Sides of the Ledger...



# Big Squeeze on Discretionary Spending – Defense and Non-Defense



■ Defense

■ Social Security

■ Nondefense Goods & Services

■ Medicare/Medicaid

■ Interest

■ Other



# Recession Risks



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# Will We Fall Back Into Recession?

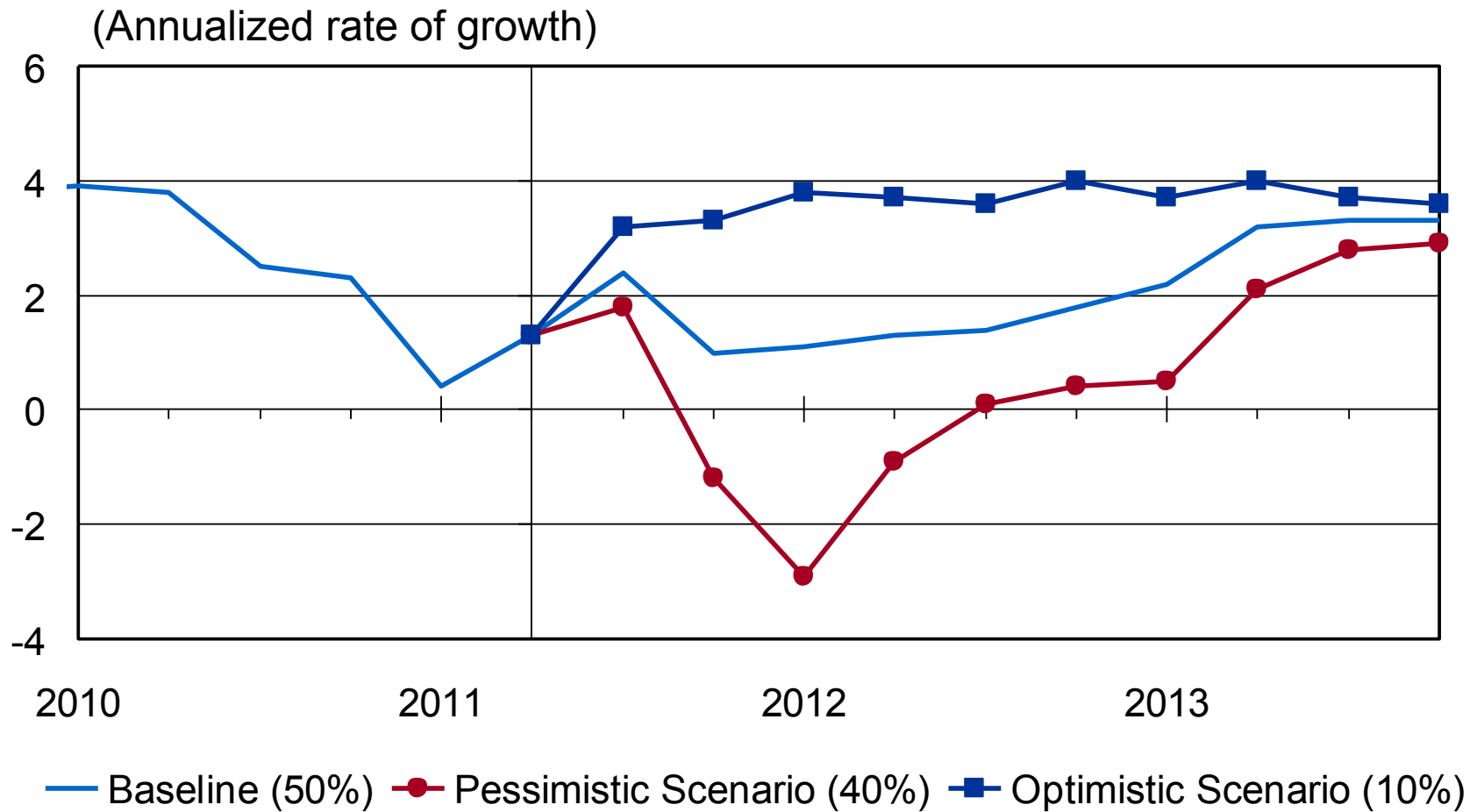
## Why?

- An economy near stall speed is vulnerable to shocks
- Fed can't help much
- Risks of policy mistakes
  - Premature fiscal tightening
  - Policy paralysis
- Eurozone is the immediate risk
- Oil shocks a perennial threat

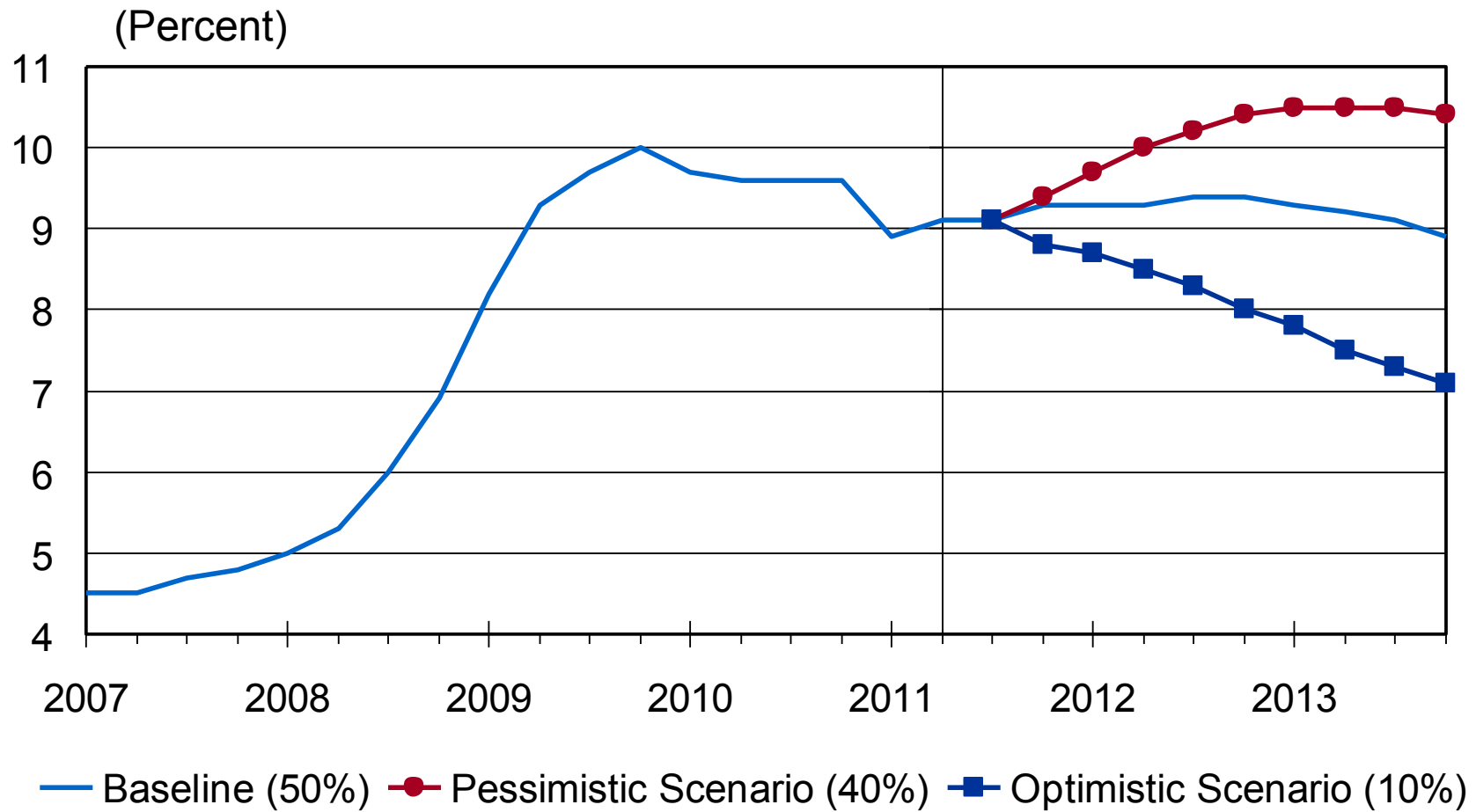
## Why Not?

- U.S. banks in better shape than 2008
- Nonfinancial corporations balance sheets are strong
- Exposures to Eurozone sovereign debt are better understood than exposures to sub-prime debt were
- Europe unlikely to allow a major institution to collapse

# GDP Growth Outlook



# Unemployment Outlook



# Implications and Bottom Line

- Most likely outcome is anemic growth, not recession
- Recovery very muted; growth doesn't beat 3% until 2014 (helped, at last, by a housing revival)
- Fed powers are limited; no panaceas
- Fiscal stimulus; the question is how fast it's withdrawn, not whether it will be ramped up
- Still huge fiscal uncertainty; supercommittee task looks impossible
- January 1, 2013 could be another crisis deadline
- Growth at around “stall speed” leaves the economy highly vulnerable to recession risks (40% odds)

**Thank you!**

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